

FEDERAL LANDS ACCESS PROGRAM

CEAC Transportation Policy Committee Presentation

Wednesday, November 30, 2016

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CENTRAL FEDERAL LANDS HIGHWAY DIVISION



U.S. Department
of Transportation

**Federal Highway
Administration**

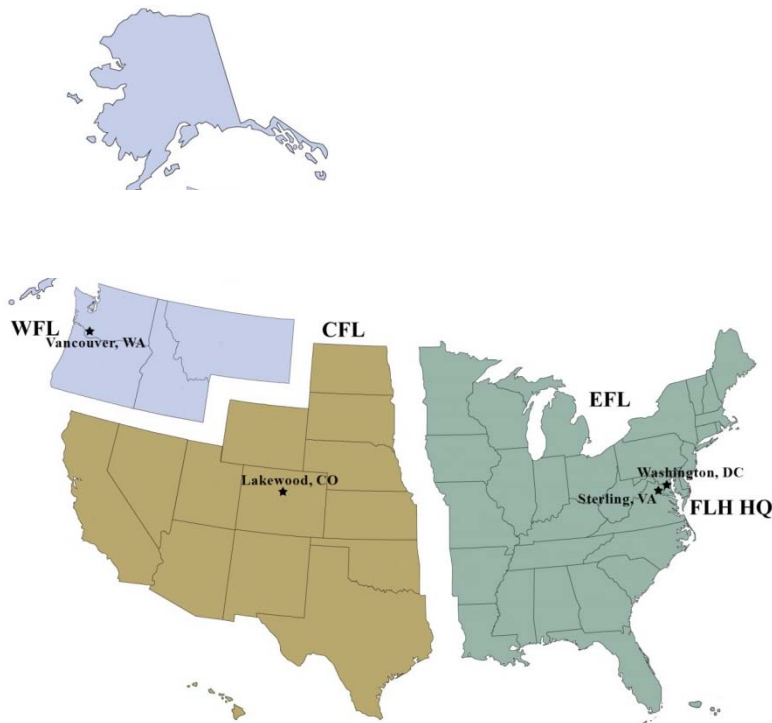


Overview

- **Who is Central Federal Lands (CFLHD)?**
- **FLAP Program Background**
- **FLAP Frequently Asked Questions**
 - **Allocation of Funds**
 - **Programming Decisions**
 - **Eligibility Requirements**
 - **Types of Projects**
 - **Evaluation Criteria**
 - **FLAP vs. Grant Programs**
 - **Match Requirements**
 - **How to Apply**
 - **What happens if selected**

Who is Federal Lands Highway (FLH)?

- Delivery arm of the FHWA
- Our mission: Improving transportation to and within Federal and Tribal Lands by providing technical services to the highway transportation community, as well as building accessible and scenic roads that ensure the many national treasures, within our Federal Lands, can be enjoyed by all



Who is Federal Lands Highway?

- Our FLMA partners rely upon FLH to solve and manage unique program and project challenges that are wide-ranging in environment, geography and complexity, through *engineering solutions* that are sensitive to the context of the land.
- We are often confronted by unique terrain, challenging work restrictions, and uncompromising deadlines. Whether it is building highly visible and political projects, constructing roads that are national landmarks, or providing *critical access on rural low-volume transportation facilities*, FLH is at the forefront delivering consistently distinct and sound engineering projects.

FLH Programs

- **Federal Lands Transportation Program (FLTP)**
 - Improve transportation facilities owned and maintained by a federal agency - typically within a national park, forest, wildlife refuge, BLM lands, BOR lands, or USACE lands
- **Federal Lands Access Program (FLAP)** - Improve transportation facilities owned or maintained by a non-federal agency providing access to, adjacent to, or location within federal lands (typically National Parks, Forests, Wildlife Refuges, BLM lands, BOR lands, and/or USACE lands)
- **Tribal Transportation Program (TTP)** - Provide safe and adequate transportation and public road access to and within Indian reservations, Indian lands, and Alaska Native Village communities

Federal Lands Access Program (FLAP)

Background:

- Created in MAP-21. Continues in the FAST Act
- \$250M to \$270M authorized in the FAST Act

Goals:

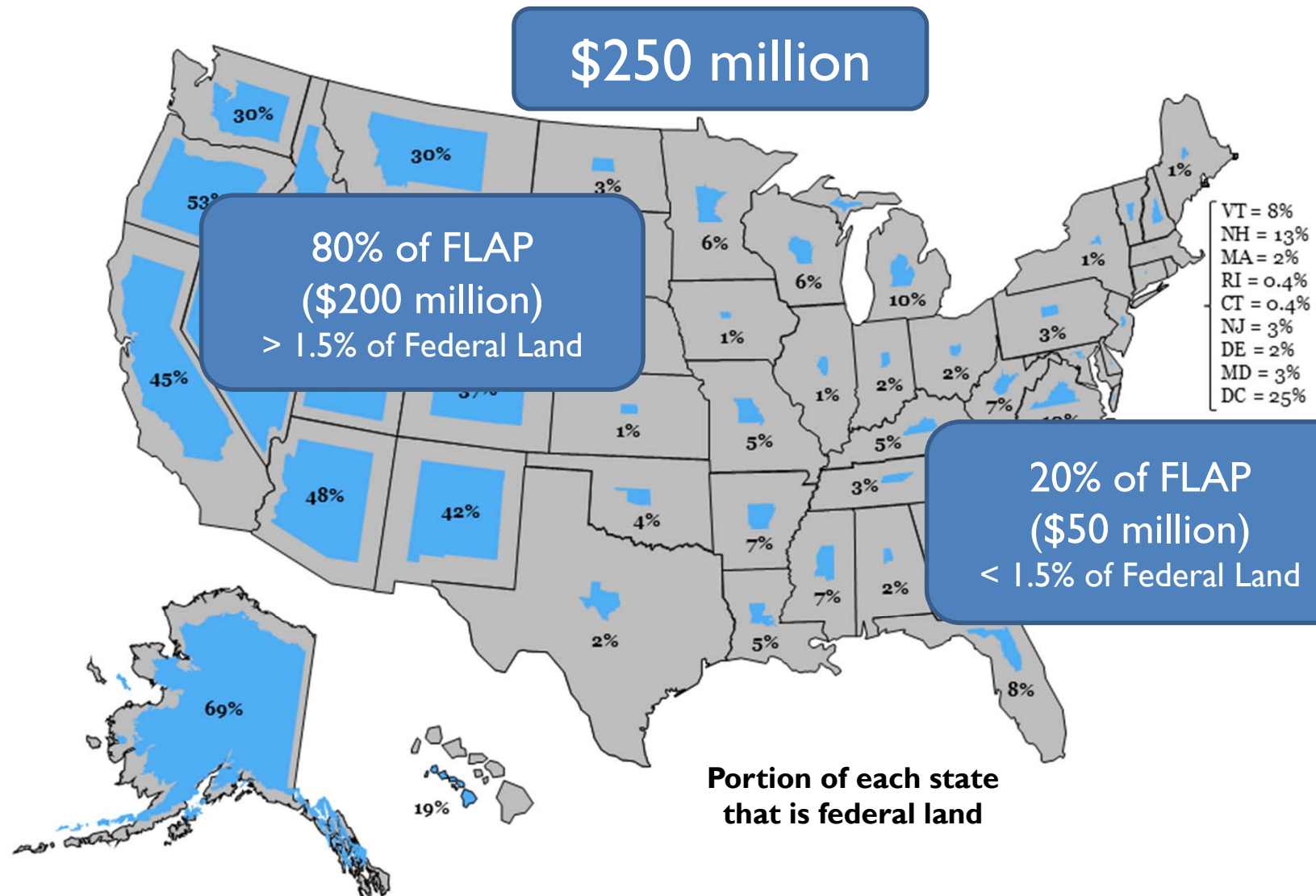
- **Improve transportation facilities** that provide access to, are adjacent to, or are located within Federal lands
- **Supplements State and local resources** for public roads, transit systems, and other transportation facilities
- **Emphasis on high-use Federal recreation sites and Federal economic generators**

FLAP Basics - FAQ's

- #1 How are the FLAP funds allocated?
- #2 Who makes the programming decisions?
- #3 What are the eligibility requirements?
- #4 What are the evaluation criteria?
- #5 What types of projects get selected?
- #6 Is FLAP different from grant programs?
- #7 What are the local match requirements?
- #8 How do I get my Project in this Program?
- #9 Application Questions and Help
- #10 What is the process if my project is selected?

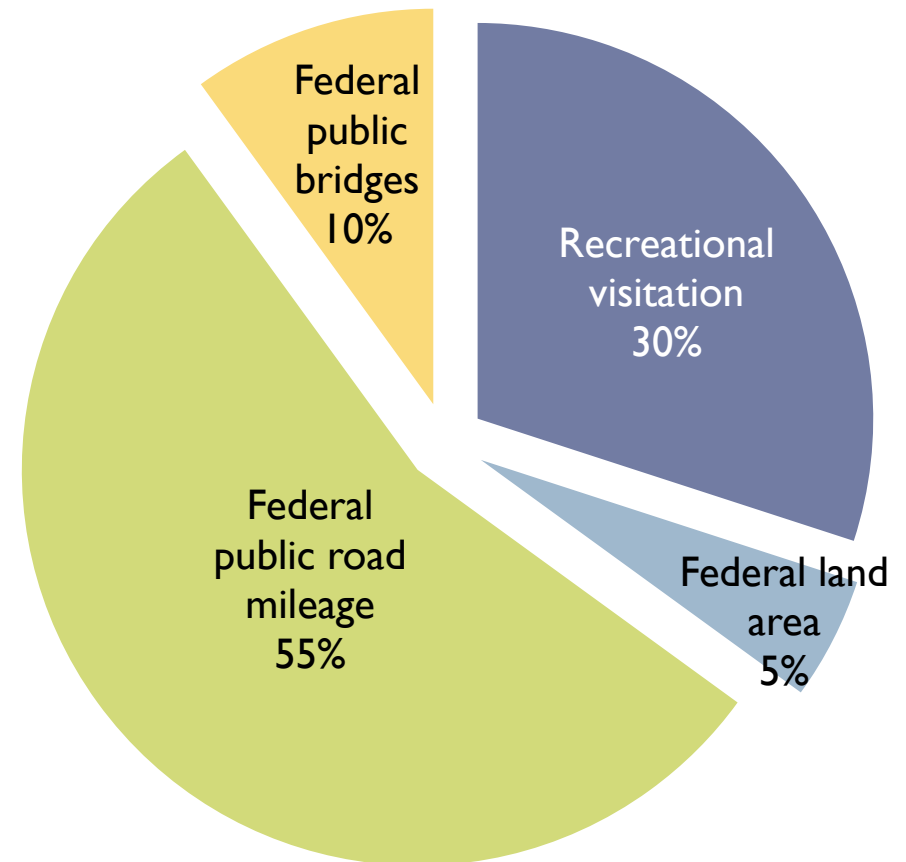


#1 How are FLAP Funds Allocated?



#1 How are FLAP Funds Allocated?

State	Funding (FY16)
1. OR	\$36.5 M
2. CA	\$31.6 M
3. MT	\$18.8 M
4. ID	\$14.7 M
5. CO	\$14.7 M
6. AZ	\$13.5 M
7. WA	\$12.3 M
8. UT	\$9.6 M



#2 Who Makes Programming Decisions?

- The Programming Decisions Committee (PDC) in each state
- Members include representatives from:
 - FHWA - Federal Lands Highway Division Office
 - State DOT (CA – Caltrans)
 - An appropriate political subdivision of the State (CA - County Engineers Association of California (CEAC))
- The PDC in each State develops their own processes and evaluation criteria



#3 What are the Eligibility Requirements?

- Public highway, road, bridge, trail or transit system
 - Located on, is adjacent to, or provides access to Federal lands
 - Title or maintenance responsibility is vested with State, County, Local Government, or Tribe
 - Local match requirements met
 - Endorsed and supported by FLMA

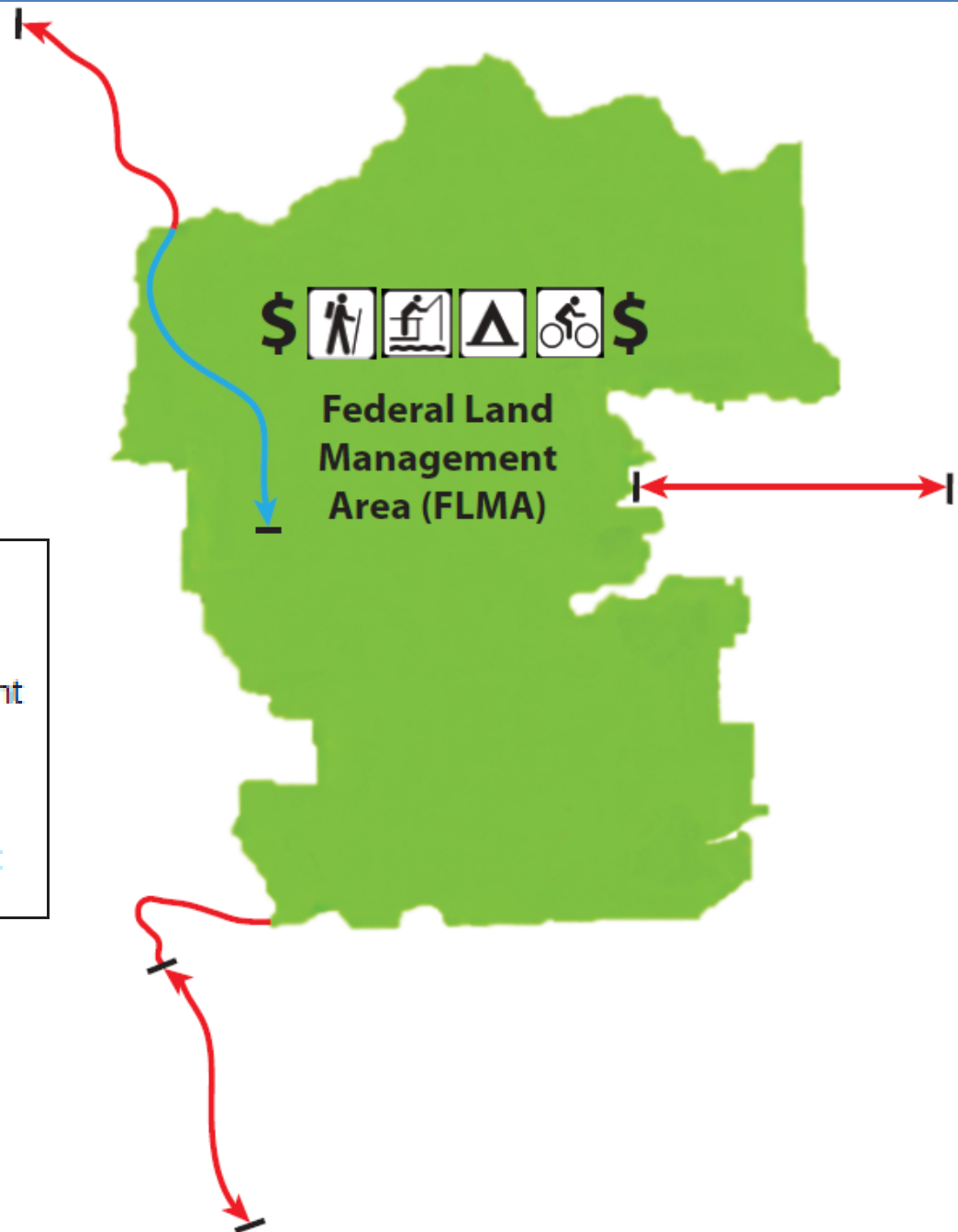
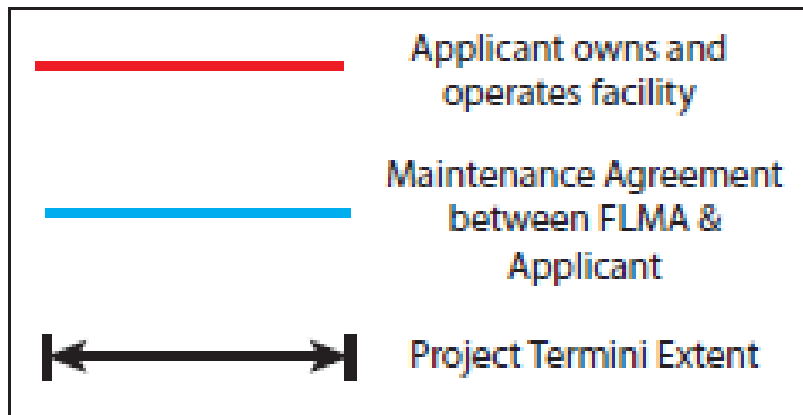


#3 What Types of Projects are Eligible?

- Per legislation: Eligible activities for transportation facilities located on or adjacent to, or that provide access to, Federal lands include:
 - Rehabilitation / Restoration / Construction / Reconstruction
 - Engineering
 - Preventative Maintenance
 - Operation and maintenance of transit facilities
 - Planning & Research
 - Any transportation project eligible for assistance under Title 23



#3 Common Eligibility Scenarios



#4 What are the Evaluation Criteria?

- **Meets Program Eligibility**
 - Yes or No
- **Federal Land Management Agency (FLMA) Priority**
 - Priority to local and regional FLMA
- **Access**
 - Access to high-use recreation site and/or federal economic generator
 - Improves access for motorized, non-motorized, emergency vehicles, and/or transit users



#4 What are the Evaluation Criteria?

- **Safety**

- Includes safety improvement(s)
- Improves safety for range of users

- **Preservation**

- Improves condition of a facility or deficient structure

- **Natural Resource Protection**

- Wildlife connectivity
- Improves natural habitat(s)
- Watershed protection



#4 What are the Evaluation Criteria?

- **Funding**

- Leveraging/overmatch of FLAP funding

- **Program Risk**

- Project cost and scope reasonable?
 - Project will meet federal requirements
 - Delivery risk(s)
 - NEPA
 - ROW acquisition
 - Utility relocation
 - etc.



#5 What Types of Projects get Selected?

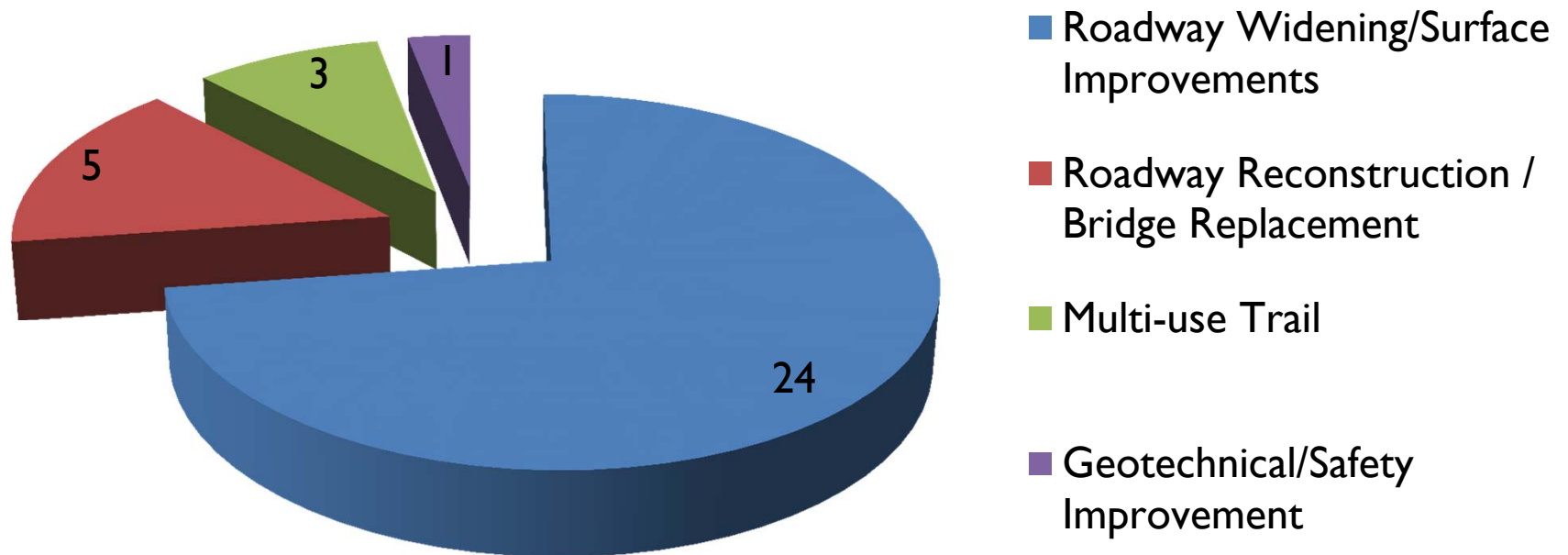
- Well developed applications with reasonable scope and cost for projects that meet the program goals
- Typical projects selected include:
 - Roadway realignment & reconstruction
 - Roadway widening
 - To improved safety, provide additional capacity, meet minimum standards, provide bike and/or pedestrian facilities, etc.
 - Pavement rehabilitation (ex. pulverize and overlay)
 - Bridge replacement
 - Multi-use paved trails
 - Road appurtenances and safety improvements associated with project
 - Signing, striping, guardrail, sight distance improvements, etc.



**PDC's set selection criteria and have the ultimate programming decision*

#5 What Types of Projects get Selected?

Selected



*Note: Although eligible, no planning, research, preventative maintenance, or transit projects have been selected from the limited number of applications submitted for these types of projects

#6 Is FLAP Different from Grant Programs?

- Most grant programs are economic aid/financial assistance programs where the federal government provides funding to a local agency for them to carry out a public purpose
- The Federal Lands Access Program is typically delivered by Federal Lands Highway Division “Cradle to Grave”
 - Full service project delivery— cradle to grave
 - Project Development
 - Acquisition and Contracting
 - Construction Administration
 - Strong partnership with local agencies and FLMA’s
 - Meets FLH mission to deliver projects on and accessing federal lands



#7 What are the Local Match Requirements?

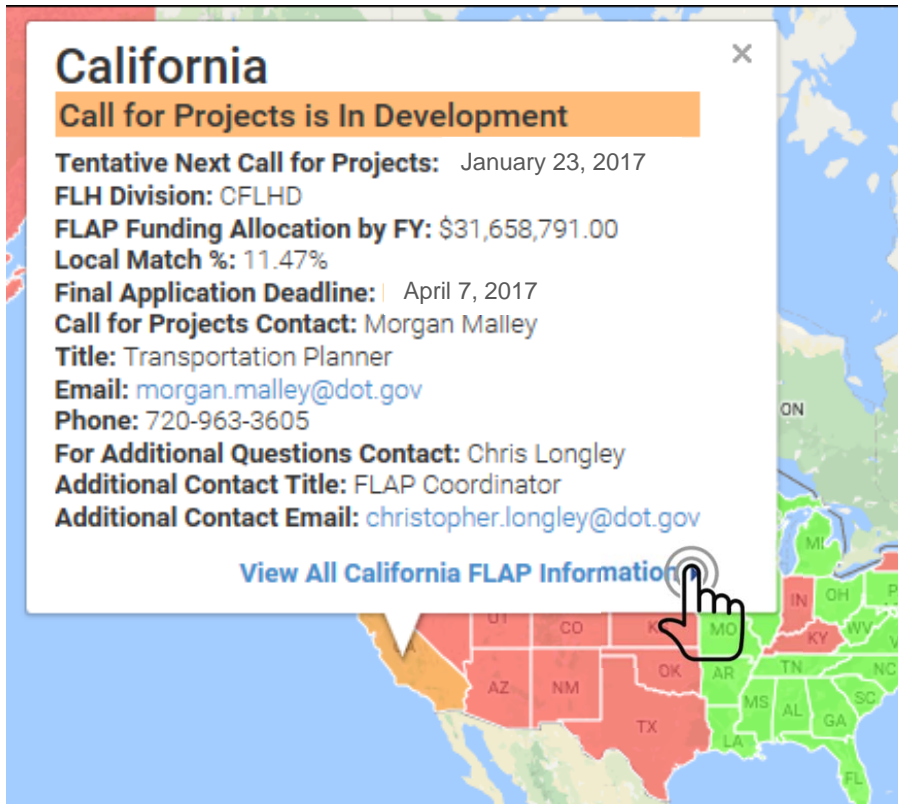
- Federal share of a project to be determined in accordance with 23 U.S.C. 120.
 - Sliding scale by state based on amt. of publicly owned land (80% to 95%)
 - California – Federal share is 88.53% (min. local match required is 11.47%)
- Other Federal funds (Title 23 or 49) may NOT be used as match
 - Exception, FLTP and TTP Title 23 funds may be used as match
- Hard match (cash) is preferred
 - PDC will allow some other types
 - Typically allowed
 - ROW acquisition & utility relocation
 - Not allowed
 - In-kind services, labor, equipment



#7 What are the Local Match Requirements?

- Local share can be tapered (delayed) if approved by CFLHD and the PDC if it results one or more of the following (follows Federal Aid procedure):
 - Use of tapered match, when compared to the use of traditional match procedures, would result in an earlier project completion
 - Project costs would be reduced by using a tapered match
 - Use of tapered match would provide for additional non-Federal funds to be leveraged for the project
- Overmatch and/or leveraging of other fund sources is part of the evaluation criteria

#8 How do I get my Project in this Program?



California

Call for Projects is In Development

Tentative Next Call for Projects: January 23, 2017
FLH Division: CFLHD
FLAP Funding Allocation by FY: \$31,658,791.00
Local Match %: 11.47%
Final Application Deadline: April 7, 2017
Call for Projects Contact: Morgan Malley
Title: Transportation Planner
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Phone: 720-963-3605
For Additional Questions Contact: Chris Longley
Additional Contact Title: FLAP Coordinator
Additional Contact Email: christopher.longley@dot.gov

[View All California FLAP Information](#)

- CA FLAP *Call for Projects* will open on 1/23/2017
- Program \$50-\$60 M for Fiscal Years 2021 – 2022
 - Call ends April 2017
 - Shortlist Projects in June 2016
- Check webpage for updates as well as more detailed program information, Q&A, guidance, etc.

<http://flh.fhwa.dot.gov/programs/flap/>

#9 Application Questions and Help

- Attend webinars (dates/times to be posted on webpage once call is open, ~early February)
 - Tips and tricks on application submission
 - Overview of evaluation criteria and what PDC is looking for
 - Cost estimating
 - Process if selected
 - Question and answers



#10 Process if my Project is Selected?

- PDC notifies applicants of projects shortlisted
- Reimbursable agreement between CFL and local agency for match of scoping efforts
- CFL scopes project with applicant and FLMA
- CFL develops scoping documents
- PDC reviews project delivery plans and determines if project will be placed in the final program



FLAP Contacts

- FLAP CFLHD Contacts
 - CFLHD, Chris Longley, FLAP Program Manager
Christopher.Longley@dot.gov , 720-963-3733
 - CFLHD, Morgan Malley, FLAP Lead Planner
Morgan.Malley@dot.gov , 720-963-3605
- Additional FLAP Information
<http://flh.fhwa.dot.gov/programs/flap/>



Federal Lands Access Program Questions?



Project Highlights – CA FLAP 4SI2(I) Rock Creek Road

- Provides access to the Inyo National Forest
- Applicants – Mono and Inyo Counties
- Rehabilitation of 9.2 miles of pavement
- Widening to include bike lane for uphill traffic
- Total project cost of \$11 million
- Contractor – Ace Engineering



Project Highlights – CA FLAP CR4S07(I) Convict Lake Road

- Provides access to the Inyo National Forest
- Applicant – Mono County
- Rehabilitation and widening of 2.75 miles of pavement
- Retaining walls
- Paving of trail (FS funded)
- Total project cost of \$5 million
- Contractor – LB Civil Construction Inc.



Project Highlights – CA FLAP CR4F009(I) J F KENNEDY MEMORIAL DRIVE

- Provides access to the Whiskeytown NRA (NPS)
- Applicant – Shasta County
- Rehabilitation of 4.6 miles of pavement
- Drainage and safety improvements
- Total project cost of \$5 million
- Contractor – McCullough Construction Inc.



Project Highlights – CA FLAP 41099(I) BERRYESSA KNOXVILLE ROAD

- Provides access to Lake Berryessa (USBR)
- Applicant – Napa County
- Rehabilitation of 7.8 miles of pavement
- Drainage and safety improvements
- Total project cost of \$7 million
- Contractor –Hat Creek Construction



Project Highlights – CA FLAP CRI47(I) ICE HOUSE ROAD

- Provides access to Eldorado National Forest
- Applicant – El Dorado County
- Rehabilitation of 7.1 miles of pavement
- Drainage and safety improvements
- Total project cost of \$5.5 million
- Contractor –Eagle Peak Rock and Paving



Project Highlights – CA FLAP CRS4018(I) WHITNEY PORTAL ROAD

- Provides access to Inyo National Forest and BLM Lands
- Applicant – Inyo County
- Widening and rehabilitation of 11.2 miles of pavement
- Bridge rehabilitation
- Slope stabilization
- Total project cost of \$13.5 million
- Contractor – Hat Creek Construction



Project Highlights – CA FLAP III(I) BECKWOURTH GENESEE ROAD

- Provides access to the Plumas National Forest
- Applicant – Plumas County
- Roadway realignment and construction of 7.7 miles
- Major earthwork
- GRS-IBS Bridge Structure
- Total project cost of \$16 million
- Contractor – Dig It Construction, Inc.

